

SEPA

The State Environmental Policy Act (SEPA) is intended to inform agencies, applicants, and the public to encourage the development of environmentally sound proposals. Public agencies are required, under SEPA, to evaluate the potential environmental consequences of a proposal prior to decision making. The environmental review process involves the identification and evaluation of probable environmental impacts, and the development of mitigation measures that will reduce the adverse impacts. This environmental information, along with other considerations, is used by agency decision makers when considering whether to approve a proposal, approve it with conditions, or deny the proposal in favor of another. SEPA applies to actions made at all levels of government within Washington State. (Ecology SEPA Handbook 2003)

DNR wants to involve participants in the forest land planning process early, and as frequently as possible. The SEPA process is designed to help facilitate public involvement.

Types of SEPA projects and additional public input

- "Project" review under SEPA is when DNR proposes an activity to actually modify a specific site, such as constructing a building or a road, or designing a timber harvest.
- "Non-project" review involves "... actions which are different or broader than a single site-specific project (such as plans, policies, or rule revisions, etc.) ...and contain standards that control modification of the environment, or govern a series of connected actions."

Steps in the SEPA process include:

- A Scoping Notice is published to invite public participation.
- A Draft EIS is then prepared for public review.
- The comments and responses to those comments are then incorporated in a Final EIS. This final EIS helps inform decisions involving adoption of a final forest land plan for that particular HCP planning unit.

Eventually, following guidance of the plan, when a project such as a timber harvest is proposed, a "project review" is carried out with public input at that time.

DNR has gathered information early in this planning process

The informal public input process has increased stakeholder, Tribal and general public input through meetings where additional information was gathered.

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Implementing Sustainable Forest Management Forest Land Planning



Productive Forested State Lands

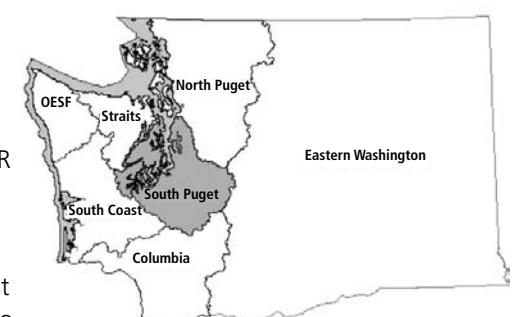
About 2.1 million acres of state-owned trust lands are forested – working forests that earn income to build public schools, universities and other state institutions, and help fund local services in many counties. They also provide habitat, clean water, and recreation opportunities. Since 1970, about 85 to 90 percent of the \$6 billion earned on state trust lands is from these forests. This revenue reduces the need for taxes to pay for public projects and services.

State Natural Resources Conservation Areas and Natural Area Preserves protect native plant and animal species and unique features. Forested natural areas adjacent to state trust lands contribute to the habitat commitments of the 1997 Habitat Conservation Plan.

In order for Washington's Department of Natural Resources to reach the vision expressed and adopted by the Board of Natural Resources in 2004, the department has begun a forest land planning process to help implement the sustainable forest management approach.

The forest land planning process identifies local issues and develops strategies to link adopted policy goals and direction (2006 Policy for Sustainable Forests, 1997 Habitat Conservation Plan, Sustainable Harvest Levels, and other Board of Natural Resources direction) to on-the-ground forest management activities. Planning will determine the direction needed to reach specific goals.

Western Washington HCP Planning Units



To create a common vision for state trust forest lands that includes the public, agencies and communities, DNR reaches out to capture ideas and information from its neighbors in the regions. This helps DNR gain local information and make decisions about how the land should be managed.

Offered here is an overview of DNR's Forest Land Planning process and how it relates to other plans and guidance for forested state trust lands.

Photo: Forested state trust landscape west of Hood Canal and Kitsap Peninsula.
Map: DNR is using the 1997 trust land Habitat Conservation Plan (HCP) planning units as the forest land planning areas. The first planning effort will begin with the South Puget HCP unit.

Context for Forest Land Planning

Forest land planning is designed to help implement the Department's strategic plans and policies. ▶ These include the 1997 Habitat Conservation Plan (HCP), Sustainable Forest Management direction and a sustainable harvest level established in 2004, and the 2006 Policy for Sustainable Forests (revised 1992 Forest Resource Plan). ▶ A Forest Land Plan for a specific area will link the broad concepts and direction in these plans and policies by providing guidance to direct on-the-ground decisions.

Habitat Conservation Plan

In January 1997, DNR made a far-reaching commitment to protect native animal and fish species, particularly those threatened with extinction. With federal agencies, DNR signed a 70-year multi-species HCP agreement. The HCP covers about 1.6 million acres of DNR-managed trust land forests — mostly in Western Washington — affected by the federal listing of the northern spotted owl. As long as DNR abides by the objectives defined in the plan, the federal government agrees not to add restrictions or disrupt long-term timber harvest activities due to the Endangered Species Act.

The trust lands HCP is a long-term agreement between DNR and US Department of Fish and Wildlife and NOAA-Fisheries (collectively known as the Federal Services) to guarantee that habitat commitments are met, while not penalizing the incidental "take" of a federally listed animal or its habitat. This allows DNR some flexibility to accomplish various income production and habitat goals.

There are nine HCP planning units. A forest land plan will be developed for each of the six Westside planning units, starting with the South Puget unit.

Sustainable Forest Management and Harvest Level

In September 2004, the Board of Natural Resources approved a new direction for DNR's Sustainable Forest Management and the associated harvest level for Westside forested trust lands.

The Board's direction for an active stewardship approach is expected to accelerate the creation of complex forest structure (varied ages and species of trees, understory plants, and openings in the tree canopy, etc.), while earning more trust revenue. The approach will help create a working landscape that provides a mosaic of diverse, complex forests — desired habitat under DNR's HCP. The Federal

Services and Washington's Department of Fish and Wildlife have worked closely with DNR to ensure that the new approach helps accomplish those habitat goals.

Forest land planning is underway to implement the new approach to Sustainable Forest Management through adopted agency policies and procedures. Foresters designing timber sales or other activities will use information collected through forest land planning — information about conditions that DNR may not have been aware of. They will use this information to develop the management strategies.

Policy for Sustainable Forests

Since 1992, the Forest Resource Policy Plan — which contains Board of Natural Resources policy — has given overarching direction for management of 2.1 million acres of forested state trust lands statewide.

Forty policies in the 1992 plan were evaluated, revised or replaced to reflect new laws, DNR practices, and changes that have occurred since 1992. Changes include adoption of the 1997 multi-species HCP; the sustainable harvest level for forested trust lands in Western Washington set September 7, 2004; and new state Forest Practices Rules. The Policy for Sustainable Forests replaces the 1992 plan, and was adopted by the Board on July 11, 2006. This suite of policies provides the foundation for the forest land planning strategies.

An early phase of the forest land planning process was to conduct informal meetings, held in June 2005. These meetings were designed to gather information about local trust land forests that was previously unknown to the Department. The formal State Environmental Policy Act (SEPA) process for forest land planning is now beginning.



DNR Photos

Forest Land Planning helps implement sustainable forest management

The purpose of forest land planning is to develop a tool — a plan that guides forest management activities that will effectively and efficiently meet DNR's desired outcomes.

The process began by documenting current issues that foresters and the public can identify within a specific HCP planning unit. Forest land planning is intended to demonstrate generally what types and levels of forest management activities are likely to meet the goals the department has set in its strategic plans.

DNR's regional foresters will gain a pragmatic working tool that outlines strategies for a given area, and the resulting forest land plan likely will include:

- A description of the economic, social and ecological environment
- A description of the strategic goals and targets to be met
- A description of the strategies to be used to achieve DNR's goals and targets

Implementing a forest land plan, individual activities (such as timber sales, road abandonment, etc.) are undertaken.

DNR believes in a dynamic or fluid planning process to better accommodate management needs, changing regulations and public concerns — a process that is responsive as conditions change. DNR's

planning framework has important feedback components.

These feedback mechanisms include: management reports to the Board of Natural Resources on specific activities (e.g. timber sales, Habitat Conservation Plan activities, etc.) and stakeholder and public participation in the various planning and environmental review steps. All these elements provide important information for modifying, adapting and managing the plans to meet DNR's strategic goals.

Public process for implementation and forest land planning

Forest land planning is a tool for public participation and communication. Planning allows the Tribes, federal and state agencies, trust beneficiaries, counties, and the general public the opportunity to provide meaningful input and receive feedback on why DNR implements certain activities in specific areas.

For forest land planning to work effectively, local participation is essential. DNR is seeking vigorous public involvement to address concerns in specific areas. In order to fully understand how DNR activities affect stakeholders and local residents,

DNR needs to hear from "you." DNR and the public are assisted by SEPA — a predictable and familiar process.

